

AMENDED IN SENATE SEPTEMBER 2, 2021

AMENDED IN SENATE JUNE 28, 2021

AMENDED IN ASSEMBLY MAY 27, 2021

AMENDED IN ASSEMBLY MAY 24, 2021

AMENDED IN ASSEMBLY MAY 3, 2021

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CALIFORNIA LEGISLATURE—2021–22 REGULAR SESSION

ASSEMBLY BILL

No. 45

Introduced by Assembly Member Aguiar-Curry
(Principal coauthor: Senator Allen)

December 7, 2020

An act to *add and repeal Section 26013.2 of the Business and Professions Code*, to amend Sections 11018.5, 100425, and 110065 of, to add Sections 110036, 110407, 110469, 110611, 111691, and 113091 to, to add Chapter 9 (commencing with Section 111920) to Part 5 of Division 104 of, and to repeal Section ~~111928.5~~ *111921.6* of, the Health and Safety Code, relating to industrial hemp, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

AB 45, as amended, Aguiar-Curry. Industrial hemp products.

(1) Existing law, the Sherman Food, Drug, and Cosmetic Law, prohibits the manufacture, sale, delivery, holding, or offer for sale of adulterated foods, beverages, or cosmetics. Existing law prescribes when a food or beverage is adulterated, including if it bears or contains any poisonous or deleterious substance that may render it injurious to

the health of a person or other animal that may consume it. Existing law prescribes when a cosmetic is adulterated, including when it bears or contains a poisonous or deleterious substance that may render it injurious to users under the conditions of use prescribed in the labeling or advertisement of the cosmetic, under customary or usual conditions.

The Sherman Food, Drug, and Cosmetic Law, among other things, regulates the labeling of food, beverages, and cosmetics and makes it a crime to distribute in commerce any food, drug, device, or cosmetic if its packaging or labeling does not conform to these provisions. Existing law also makes it unlawful for a person to disseminate any false advertisement of any food, drug, device, or cosmetic. Violation of the Sherman Food, Drug, and Cosmetic Law is a misdemeanor.

Existing law requires a person who manufactures pet food in California to obtain a license from the State Department of Public Health. Existing law also prohibits the manufacture, sale, or delivery of a pet food ingredient or processed pet food that is adulterated and defines “adulterated” for this purpose.

This bill would require a manufacturer of dietary supplements and food that includes industrial hemp to *register with the State Department of Public Health and to be able to demonstrate that all parts of the plant used come from a state or country that has an established and approved industrial hemp program, as defined, that inspects or regulates hemp under a food safety program or equivalent criteria to ensure safety for human or animal consumption and that the industrial hemp cultivator or grower is in good standing and compliance with the governing laws of the state or country of origin.*

This bill would state that a dietary supplement, food, beverage, cosmetic, or pet food is not adulterated by the inclusion of industrial hemp or cannabinoids, extracts, or derivatives from industrial hemp if those substances meet specified requirements, and would prohibit restrictions on the sale of dietary supplements, food, beverages, cosmetics, or pet food that include industrial hemp or cannabinoids, extracts, or derivatives from industrial hemp based solely on the inclusion of those substances.

The bill would also prohibit a manufacturer, distributor, or seller of an industrial hemp product from including on the label, or publishing or disseminating in advertising or marketing, a health-related statement, as defined, that is untrue in any particular manner as to the effects on health of consuming products containing industrial hemp or

cannabinoids, extracts, or derivatives from industrial hemp. By creating a new crime, this bill would impose a state-mandated local program.

~~This bill would create an authorization process~~ *a registration process, under the State Department of Public Health, for hemp manufacturers who produce specified products that include industrial hemp or who produce raw hemp extract, as defined, including requirements for testing and labeling on products. The bill would define “THC” for these purposes and would authorize the department to include or exclude comparable compounds from the definition of THC for purposes of regulation as industrial hemp based on the compound’s intoxicating effect, or lack thereof.* The bill would authorize the department to collect specified fees, which would be used, upon appropriation, to implement the program. By creating a new crime, this bill would impose a state-mandated local program.

This bill, upon the enactment of a tax on inhalable products, as defined, would require the department to regulate those products, as specified, or enter into a memorandum of understanding or other interagency agreement with another state agency to do so. Until that tax is enacted, the bill would prohibit the manufacture and sale of inhalable products, except for the sole purpose of sale out of state.

~~The bill would also impose a \$250 fee on each manufacturer who produces industrial hemp products or raw hemp extract, to be used, upon appropriation, to fund an Industrial Hemp Research Program at the University of California.~~

This bill would require the Department of Cannabis Control to prepare a report to the Governor and the Legislature outlining the steps necessary for the incorporation of hemp products into the cannabis supply chain, as specified. The bill would also require the Department of Food and Agriculture and the State Department of Public Health, in consultation with the ~~Bureau~~ Department of Cannabis Control, if necessary, to develop a process to share license, registration, cultivar, and enforcement information to facilitate compliance and enforcement against unlicensed manufacturers or the sale of hemp that does not meet specified requirements. The bill would make communications shared between these agencies and local law enforcement for this purpose exempt from the California Public Records Act.

Existing constitutional provisions require that a statute that limits the right of access to the meetings of public bodies or the writings of public officials and agencies be adopted with findings demonstrating the

interest protected by the limitation and the need for protecting that interest.

This bill would make legislative findings to that effect.

Existing law provides that, except as otherwise provided by statute, all relevant evidence is admissible. The California Constitution provides for the Right to Truth-in-Evidence, which requires a $\frac{2}{3}$ vote of the Legislature to exclude any relevant evidence from any criminal proceeding, as specified.

This bill would make communications shared between agencies pursuant to the above provisions official information, which may be privileged and made inadmissible in an action or proceeding, thereby requiring a $\frac{2}{3}$ vote.

(2) Existing law, the Control, Regulate and Tax Adult Use of Marijuana Act (AUMA), added by Proposition 64 at the November 8, 2016, statewide general election, regulates the cultivation, distribution, transport, storage, manufacturing, testing, processing, sale, and use of marijuana for nonmedical purposes by people 21 years of age and older. The existing Medicinal and Adult-Use Cannabis Regulation and Safety Act (MAUCRSA), among other things, consolidates the licensure and regulation of commercial medicinal and adult-use cannabis activities. Existing law, for purposes of commercial cannabis regulation, defines “cannabis” as derivatives of the cannabis plant, not including industrial hemp. Existing law defines industrial hemp, for this purpose, as cannabis plants having no more than 0.3% tetrahydrocannabinol (THC) contained in the dried flowering tops, whether growing or not; the seeds of the plant; the resin extracted from any part of the plant; and every compound, manufacture, salt, derivative, mixture, or preparation of the plant, its seeds, or resin produced therefrom. Industrial hemp is exempt from the provisions of MAUCRSA.

AUMA authorizes the Legislature to amend the act to further the purposes and intent of the act with a $\frac{2}{3}$ vote of the membership of both houses of the Legislature, except as provided.

This bill would amend AUMA by changing the definition of “industrial hemp” to include cannabis plants and any part of that plant, including the seeds of the plant and all derivatives, extracts, the resin extracted from any part of the plant, cannabinoids, isomers, acids, salts, and salts of isomers, with a delta-9 tetrahydrocannabinol concentration of no more than 0.3% on a dry weight basis.

(3) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

(4) This bill would declare that it is to take effect immediately as an urgency statute.

Vote: $\frac{2}{3}$. Appropriation: no. Fiscal committee: yes.

State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. Section 26013.2 is added to the Business and
2 Professions Code, to read:

3 26013.2. (a) On or before July 1, 2022, the department shall
4 prepare a report to the Governor and the Legislature outlining
5 the steps necessary to allow for the incorporation of hemp
6 cannabinoids into the cannabis supply chain. The report shall
7 include, but not be limited to, the incorporation of hemp
8 cannabinoids into manufactured cannabis products and the sale
9 of hemp products at cannabis retailers.

10 (b) (1) The report to be submitted pursuant to subdivision (a)
11 shall be submitted in compliance with Section 9795 of the
12 Government Code.

13 (2) Pursuant to Section 10231.5 of the Government Code, this
14 section is repealed on January 1, 2025.

15 (c) It is the intent of the Legislature to consider, in light of the
16 report submitted pursuant to subdivision (a), whether and how to
17 take legislative action concerning the incorporation of hemp into
18 the cannabis supply chain no later than the 2023–24 legislative
19 session.

20 SECTION 1.

21 SEC. 2. Section 11018.5 of the Health and Safety Code is
22 amended to read:

23 11018.5. (a) “Industrial hemp” or “hemp” means an
24 agricultural product, whether growing or not, that is limited to
25 types of the plant Cannabis sativa L. and any part of that plant,
26 including the seeds of the plant and all derivatives, extracts, the
27 resin extracted from any part of the plant, cannabinoids, isomers,
28 acids, salts, and salts of isomers, with a delta-9

1 tetrahydrocannabinol concentration of no more than 0.3 percent
2 on a dry weight basis.

3 (b) Industrial hemp shall not be subject to the provisions of this
4 division or of Division 10 (commencing with Section 26000) of
5 the Business and Professions Code, but instead shall be regulated
6 by the Department of Food and Agriculture in accordance with
7 the provisions of Division 24 (commencing with Section 81000)
8 of the Food and Agricultural Code, inclusive.

9 ~~SEC. 2.~~

10 *SEC. 3.* Section 100425 of the Health and Safety Code is
11 amended to read:

12 100425. (a) The fees or charges for the issuance or renewal
13 of any permit, license, registration, or document pursuant to
14 Sections 1639.5, 1676, 1677, 2805, 11839.25, 103625, 106700,
15 106890, 106925, 107080, 107090, 107095, 107160, 110210,
16 110470, 110471, 111130, 111140, 111630, 111923.5, 111923.6,
17 112405, 112510, 112750, 112755, 113060, 113065, 114065,
18 115035, 115065, 115080, 117923, 117995, 118045, 118210, and
19 118245 shall be adjusted annually by the percentage change printed
20 in the Budget Act for those items appropriating funds to the state
21 department. After the first annual adjustment of fees or charges
22 pursuant to this section, the fees or charges subject to subsequent
23 adjustment shall be the fees or charges for the prior calendar year.
24 The percentage change shall be determined by the Department of
25 Finance, and shall include at least the total percentage change in
26 salaries and operating expenses of the state department. However,
27 the total increase in amounts collected under this section shall not
28 exceed the total increased cost of the program or service provided.

29 (b) The state department shall publish annually a list of the
30 actual numerical fee charges for each permit, license, certification,
31 or registration governed by this section.

32 (c) This adjustment of fees and publication of the fee list shall
33 not be subject to the requirements of Chapter 3.5 (commencing
34 with Section 11340) of Part 1 of Division 3 of Title 2 of the
35 Government Code.

36 (d) With respect to the fees or charges pursuant to Section
37 103625, the actual dollar fee or charge shall be rounded to the
38 nearest whole dollar.

1 ~~SEC. 3.~~

2 ~~SEC. 4.~~ Section 110036 is added to the Health and Safety Code,
3 to read:

4 110036. All laws and regulations pertaining to industrial hemp
5 products shall remain in effect until the adoption of regulations
6 pursuant to the federal law that authorizes industrial hemp products.
7 At that time, the department shall adopt new regulations either as
8 necessary pursuant to the federal law or deemed necessary to
9 protect consumers.

10 ~~SEC. 4.~~

11 ~~SEC. 5.~~ Section 110065 of the Health and Safety Code is
12 amended to read:

13 110065. (a) The department may adopt any regulations that it
14 determines are necessary for the enforcement of this part. The
15 regulations shall be adopted by the department in the manner
16 prescribed by Chapter 3.5 (commencing with Section 11340) of
17 Part 1 of Division 3 of Title 2 of the Government Code. The
18 department shall, insofar as practicable, make these regulations
19 conform with those adopted under the federal act or by the United
20 States Department of Agriculture or by the Internal Revenue
21 Service of the United States Treasury Department.

22 (b) (1) The department may adopt emergency regulations to
23 implement this division.

24 (2) The department may readopt any emergency regulation
25 authorized by this section that is the same as, or substantially
26 equivalent to, an emergency regulation previously adopted as
27 authorized by this section. That readoption shall be limited to one
28 time for each regulation.

29 (3) Notwithstanding any other law, the initial adoption of
30 emergency regulations and the readoption of emergency regulations
31 authorized by this section shall be deemed an emergency and
32 necessary for the immediate preservation of the public peace,
33 health, safety, or general welfare. The initial emergency regulations
34 and the readopted emergency regulations authorized by this section
35 shall be each submitted to the Office of Administrative Law for
36 filing with the Secretary of State and shall remain in effect for no
37 more than 180 days, by which time final regulations shall be
38 adopted.

39 (c) Initial regulations regarding industrial hemp shall be exempt
40 from the Administrative Procedure Act (Chapter 3.5 (commencing

1 with Section 11340) of Part 1 of Division 3 of Title 2 of the
2 Government Code), except that the department shall post the
3 proposed regulations on its internet website for public comment
4 for 30 days. The comments received shall be considered by the
5 department and the final adopted regulations shall be filed with
6 the Office of Administrative Law for publication in the California
7 Code of Regulations. This exemption does not apply to regulations
8 adopted pursuant to Section 111921.3 or 111922.

9 ~~SEC. 5.~~

10 *SEC. 6.* Section 110407 is added to the Health and Safety Code,
11 to read:

12 110407. (a) A manufacturer, distributor, or seller of an
13 industrial hemp product shall not include on the label of the
14 product, or publish or disseminate in advertising or marketing, any
15 health-related statement that is untrue in any particular manner as
16 to the health effects of consuming products containing industrial
17 hemp or cannabinoids, extracts, or derivatives from industrial hemp
18 in violation of this part.

19 (b) For purposes of this section, “health-related statement”
20 means a statement related to health, and includes a statement of a
21 curative or therapeutic nature that, expressly or impliedly, suggests
22 a relationship between the consumption of industrial hemp or
23 industrial hemp products and health benefits or effects on health.
24 However, “health-related statement” does not include statements
25 required to be made pursuant to federal Food and Drug
26 Administration regulations for active ingredients in prescription
27 drugs, nonprescription over-the-counter drugs containing inactive
28 ingredients, or structure-function claims allowed for dietary
29 supplements made in accordance with the Federal Food, Drug,
30 and Cosmetic Act (21 U.S.C. Sec. 343(r)(6)).

31 ~~SEC. 6.~~

32 *SEC. 7.* Section 110469 is added to the Health and Safety Code,
33 to read:

34 110469. (a) A wholesale food manufacturing facility that
35 manufactures products that contain industrial hemp shall be
36 registered in accordance with Section 110460 and shall comply
37 with good manufacturing practices as defined in Section 110105
38 and as determined by the department in regulation.

1 (b) Industrial hemp shall not be used in dietary supplements or
2 food products unless the manufacturer demonstrates both of the
3 following:

4 (1) All parts of the hemp plant used in dietary supplements or
5 food products come from a state or country that has an established
6 and approved industrial hemp program that inspects or regulates
7 hemp under a food safety program or equivalent criteria to ensure
8 safety for human or animal consumption.

9 (2) The industrial hemp cultivator or grower is in good standing
10 and in compliance with the governing laws of the state or country
11 of origin.

12 ~~SEC. 7.~~

13 *SEC. 8.* Section 110611 is added to the Health and Safety Code,
14 to read:

15 110611. Except as provided in Section 25621.5 of the Business
16 and Professions Code, a dietary supplement, food, or beverage is
17 not adulterated by the inclusion of industrial hemp, as defined in
18 Section 11018.5, as long as the cannabinoids, extracts, or
19 derivatives from industrial hemp meet the requirements established
20 in Chapter 9 (commencing with Section 111920). The sale of a
21 dietary supplement, food, or beverage that includes industrial hemp
22 or cannabinoids, extracts, or derivatives from industrial hemp shall
23 not be restricted or prohibited based solely on the inclusion of
24 industrial hemp provided that the cannabinoids, extracts, or
25 derivatives from industrial hemp meet the requirements of Chapter
26 9 (commencing with Section 111920).

27 ~~SEC. 8.~~

28 *SEC. 9.* Section 111691 is added to the Health and Safety Code,
29 to read:

30 111691. A cosmetic is not adulterated because it includes
31 industrial hemp, as defined in Section 11018.5, as long as the
32 cannabinoids, extracts, or derivatives from industrial hemp meet
33 the requirements established in Chapter 9 (commencing with
34 Section 111920). The sale of a cosmetic that includes industrial
35 hemp or cannabinoids, extracts, or derivatives from industrial hemp
36 shall not be restricted or prohibited based solely on the inclusion
37 of industrial hemp provided that the cannabinoids, extracts, or
38 derivatives from industrial hemp meet the requirements established
39 in Chapter 9 (commencing with Section 111920).

1 ~~SEC. 9.~~

2 *SEC. 10.* Chapter 9 (commencing with Section 111920) is
3 added to Part 5 of Division 104 of the Health and Safety Code, to
4 read:

5

6

CHAPTER 9. INDUSTRIAL HEMP

7

8

Article 1. Definitions

9

10 111920. For purposes of this chapter, the following definitions
11 apply:

12 (a) *“Department” means the State Department of Public Health.*

13 ~~(a)~~

14 (b) *“Established and approved industrial hemp program” means*
15 *a program that meets any applicable requirements set forth in*
16 *federal law regarding the lawful and safe cultivation of industrial*
17 *hemp.*

18 ~~(b)~~

19 (c) *“Final form product” is a product intended for consumer use*
20 *to be sold at a retail premise.*

21 ~~(c)~~

22 (d) *“Hemp manufacturer” means either of the following:*

23 (1) *A processor extracting cannabinoids from hemp biomass.*

24 (2) *A processor purchasing industrial hemp raw extract for the*
25 *purpose of manufacturing a final form product.*

26 ~~(d)~~

27 (e) *“Independent testing laboratory” means a laboratory that*
28 *meets all of the following requirements:*

29 (1) *Does not have a direct or indirect interest in the entity for*
30 *which testing is being done.*

31 (2) *Does not have a direct or indirect interest in a facility that*
32 *cultivates, processes, distributes, dispenses, or sells raw hemp*
33 *products in this state or in another jurisdiction.*

34 (3) *Does not have a license issued pursuant to Division 10*
35 *(commencing with Section 26000) of the Business and Professions*
36 *Code, other than as a licensed testing laboratory.*

37 (4) *Is either of the following:*

38 (A) *A testing laboratory licensed pursuant to Division 10*
39 *(commencing with Section 26000) of the Business and Professions*

1 Code, if the licensed testing lab has notified the ~~Bureau~~ *Department*
2 of Cannabis Control.

3 (B) Accredited by a third-party accrediting body as a competent
4 testing laboratory pursuant to ISO/IEC 17025 of the International
5 Organization for Standardization.

6 ~~(e)~~

7 (f) “Industrial hemp” has the same meaning as in Section
8 11018.5. “Industrial hemp” does not include cannabinoids produced
9 through chemical synthesis.

10 ~~(f)~~

11 (g) (1) “Industrial hemp product” or “*hemp product*” means a
12 finished product containing industrial hemp that meets all of the
13 following conditions:

14 (A) Is a cosmetic, food, food additive, dietary supplement, or
15 herb.

16 (B) (i) Is for human or animal consumption.

17 (ii) “Animal” does not include livestock or a food animal as
18 defined in Section 4825.1 of the Business and Professions Code.

19 (iii) Does not include THC isolate as an ingredient.

20 (2) “Industrial hemp product” does not include industrial hemp
21 or a hemp product that has been approved by the United States
22 Food and Drug Administration or a hemp product that includes
23 industrial hemp or hemp that has received Generally Recognized
24 As Safe (GRAS) designation. For purposes of nonfood applications,
25 “industrial hemp product” does not include a hemp product that
26 contains derivatives, substances, or compounds derived from the
27 seed of industrial hemp.

28 ~~(g)~~

29 (h) (1) “Manufacture” or “manufacturing” means to compound,
30 blend, extract, infuse, or otherwise make or prepare an industrial
31 hemp product.

32 (2) “Manufacturing” includes all aspects of the extraction
33 process, infusion process, and packaging and labeling processes,
34 including processing, preparing, holding, and storing of industrial
35 hemp products.

36 (3) “Manufacturing” also includes processing, preparing,
37 holding, or storing hemp components and ingredients.

38 (4) “Manufacturing” does not include planting, growing,
39 harvesting, drying, curing, grading, or trimming a plant or part of
40 a plant.

- 1 ~~(h)~~
- 2 (i) “Raw extract” or “industrial hemp raw extract” means extract
- 3 not intended for consumer use and that contains a THC
- 4 concentration of not more than an amount determined by the
- 5 department in regulation.
- 6 ~~(i)~~
- 7 (j) “Raw hemp product” means a product that is derived from
- 8 industrial hemp that is intended to be included in a food, beverage,
- 9 dietary supplement, or cosmetic.
- 10 ~~(j)~~
- 11 (k) “Retail” has the same meaning as in Section 113895.
- 12 ~~(k)~~
- 13 (l) “THC” or “THC or comparable cannabinoid” means ~~delta-9~~
- 14 ~~tetrahydrocannabinol, delta-8 tetrahydrocannabinol, delta-10~~
- 15 ~~tetrahydrocannabinol, and the optical isomer of each substance.~~
- 16 *any of the following:*
- 17 (1) *Tetrahydrocannabinolic acid.*
- 18 (2) *Any tetrahydrocannabinol, including, but not limited to,*
- 19 *Delta-8-tetrahydrocannabinol, Delta-9-tetrahydrocannabinol, and*
- 20 *Delta-10-tetrahydrocannabinol, however derived, except that the*
- 21 *department may exclude one or more isomers of*
- 22 *tetrahydrocannabinol from this definition under subdivision (a)*
- 23 *of Section 111921.7.*
- 24 (3) *Any other cannabinoid, except cannabidiol, that the*
- 25 *department determines, under subdivision (b) of Section 111921.7,*
- 26 *to cause intoxication.*
- 27 ~~(l)~~
- 28 (m) “THCA” means tetrahydrocannabinolic acid, CAS number
- 29 23978-85-0.
- 30 ~~(m)~~
- 31 (n) “Total THC” means the sum of THC and THCA. Total THC
- 32 shall be calculated using the following equation: total THC
- 33 concentration (mg/g) +/- the measurement of uncertainty, as
- 34 defined by the United States Department of Agriculture.

Article 2. General Provisions

111921. An industrial hemp product shall not be distributed or sold in the state except in conformity with all applicable state laws and regulations, including this chapter and any regulations

1 promulgated thereunder, and with documentation that includes
2 both of the following:

3 (a) A certificate of analysis from an independent testing
4 laboratory that confirms both of the following:

5 (1) The industrial hemp raw extract, in its final form, does not
6 exceed THC concentration of an amount determined allowable by
7 the department in regulation, or the mass of the industrial hemp
8 extract used in the final form product does not exceed a THC
9 concentration of 0.3 percent.

10 (2) The industrial hemp product was tested for any hemp
11 derivatives identified on the product label or in associated
12 advertising in accordance with Section 111926.2.

13 (b) The industrial hemp product was produced from industrial
14 hemp grown in compliance with Division 24 (commencing with
15 Section 81000) of the Food and Agricultural Code if sourced from
16 within California, or licensed in accordance with United States
17 Department of Agriculture (USDA) requirements if sourced from
18 outside the state.

19 111921.3. The department may adopt regulations imposing an
20 age requirement for the sale of certain industrial hemp products
21 upon a finding of a threat to public health.

22 111921.5. (a) Unless explicitly approved by the federal Food
23 and Drug Administration, industrial hemp shall not be included in
24 products in any of the following categories:

25 (1) Medical devices.

26 (2) Prescription drugs.

27 ~~(3) Processed smokable products regulated by California law,
28 including, but not limited to, electronic cigarettes with nicotine.~~

29 ~~(4) Smokable flower, including, but not limited to, hookah and
30 shisha with nicotine.~~

31 ~~(5)~~

32 (3) A product containing nicotine or tobacco.

33 ~~(6)~~

34 (4) An alcoholic beverage.

35 (b) The department may prohibit the inclusion of industrial
36 hemp in other products when it poses a risk to human or animal
37 health through regulation.

38 (c) Cannabis and cannabis products are not subject to this
39 section.

1 111921.6. (a) *Manufacture or sale of inhalable products is*
2 *prohibited. Manufacture of inhalable products for the sole purpose*
3 *of sale in other states is not prohibited.*

4 (b) *This section shall become inoperative and is repealed on*
5 *the effective date of a measure passed by the Legislature that*
6 *establishes a tax on inhalable products and states the intent of the*
7 *Legislature to fulfill the requirements of this section.*

8 111921.7. (a) *The department may exclude from the definition*
9 *of “THC or Comparable Cannabinoid” one or more isomers of*
10 *tetrahydrocannabinol if the department determines, consistent*
11 *with subdivisions (c) and (d), that the tetrahydrocannabinol isomer*
12 *does not cause intoxication.*

13 (b) *The department may include any other cannabinoid, in*
14 *addition to those expressly listed in subdivision (l) of Section*
15 *111920, in the definition of “THC” if the department determines,*
16 *consistent with subdivisions (c) and (d), that the cannabinoid*
17 *causes intoxication.*

18 (c) *In making a determination under subdivision (a) or (b), the*
19 *department shall consider scientific evidence concerning the*
20 *pharmacological effects of the tetrahydrocannabinol or other*
21 *cannabinoid in humans or other animals, if that evidence is*
22 *available.*

23 (d) *Any initial determination under subdivision (a) or (b) shall*
24 *not be subject to the administrative rulemaking requirements of*
25 *Chapter 3.5 (commencing with Section 11340) of Part 1 of Division*
26 *3 of Title 2 of the Government Code, but the department, without*
27 *being subject to those administrative rulemaking requirements,*
28 *shall establish a process to receive public comment regarding*
29 *those determinations, and shall publicly post all determinations*
30 *on its internet website. However, any initial determination shall*
31 *be confirmed subject to the administrative rulemaking requirements*
32 *no later than 18 months following the date of the initial*
33 *determination.*

34

35 Article 3. Manufacture

36

37 111922. (a) *The department, through regulation, may*
38 *determine maximum serving sizes for hemp-derived cannabinoids,*
39 *hemp extract, and products derived therefrom, active cannabinoid*

1 concentration per serving size, the number of servings per
2 container, and any other requirements for foods and beverages.

3 (b) Food and beverages shall be prepackaged and shelf stable.

4 111922.3. (a) A hemp manufacturer who produces raw extract
5 that will only be used for dietary supplements, foods, beverages,
6 and cosmetics, or a hemp manufacturer who produces industrial
7 hemp products shall comply with this chapter and, to the extent
8 applicable, this part.

9 (b) A hemp manufacturer who produces processed pet food
10 products shall comply with this chapter and Chapter 10
11 (commencing with Section 113025) of Part 6 and shall follow good
12 manufacturing practices pursuant to those provisions.

13

14 Article 4. Registration and Fees

15

16 111923. ~~(a)~~The Industrial Hemp Enrollment and Oversight
17 Fund is hereby established in the State Treasury. All money
18 received by the department pursuant to Section 111923.5 shall be
19 deposited into this fund and shall be expended by the department,
20 upon appropriation by the Legislature, to carry out and implement
21 this chapter. Moneys in this fund shall not be redirected for any
22 other purpose.

23 ~~(b) The Industrial Hemp Research Fund is hereby established~~
24 ~~in the State Treasury. All money received by the department~~
25 ~~pursuant to Section 111923.6 shall be deposited into this fund and~~
26 ~~expended by the Regents of the University of California, upon~~
27 ~~appropriation by the Legislature, to carry out and implement~~
28 ~~Section 111929. Moneys in this fund shall not be redirected for~~
29 ~~any other purpose.~~

30 111923.3. (a) (1) A hemp manufacturer who produces an
31 industrial hemp product that is a food or beverage shall register
32 with the department pursuant to Article 2 (commencing with
33 Section 110460) of Chapter 5.

34 (2) Sections 110473 and 110474 shall not apply to dietary
35 supplements and food products that include industrial hemp.

36 (b) Notwithstanding the voluntary nature of registration provided
37 in Section 111795, a hemp manufacturer who produces an
38 industrial hemp product that is a cosmetic shall register pursuant
39 to Article 4 (commencing with Section 111795) of Chapter 7.

1 (c) A hemp manufacturer who produces an industrial hemp
2 product that is a processed pet food shall obtain a license pursuant
3 to Article 2 (commencing with Section 113060) of Chapter 10 of
4 Part 6.

5 (d) (1) An in-state hemp manufacturer who produces raw hemp
6 extract and who does not produce an industrial hemp product, or
7 an out-of-state hemp manufacturer who produces raw hemp extract
8 with the intent to import that raw hemp extract into this state, shall
9 register with the department pursuant to Article 2 (commencing
10 with Section 110460) of Chapter 5.

11 (2) Sections 110473 and 110474 shall not apply to hemp
12 manufacturers who register pursuant to this subdivision.

13 (e) All hemp manufacturers shall notify the department
14 immediately of any change of information in their application for
15 a license of registration.

16 111923.5. (a) In addition to licensing and registration
17 requirements and fees required pursuant to other applicable laws,
18 as specified in Section 111923.3, a hemp manufacturer shall obtain
19 an industrial hemp enrollment and oversight authorization from
20 the department. Authorization shall be renewed annually.

21 (b) The department shall assess an authorization fee and renewal
22 fee to cover the actual reasonable costs of implementing the
23 regulatory program in this chapter. Fees may be set at different
24 amounts for different hemp manufacturer types, including food
25 products, cosmetic products, and pet food products, based on the
26 differing costs associated with regulatory requirements, including,
27 but not limited to, the nature and scope of the authorization
28 activities and oversight, inspection, and enforcement activities.

29 (c) The fee shall be adjusted pursuant to Section 100425.

30 (d) Fees may be prorated based upon the date of the renewal or
31 issuance of the authorization.

32 ~~111923.6. (a) In addition to the fee required pursuant to Section~~
33 ~~111923.5, a hemp manufacturer shall pay an annual fee of two~~
34 ~~hundred fifty dollars (\$250) to support research on the health~~
35 ~~effects of hemp-derived cannabinoids.~~

36 ~~(b) This fee shall not be prorated and the date of renewal shall~~
37 ~~align with the renewal of the authorization pursuant to Section~~
38 ~~111923.5.~~

39 ~~(c) The fee imposed by this section shall be adjusted pursuant~~
40 ~~to Section 100425.~~

1 111923.7. A hemp manufacturer located outside the state shall
2 reimburse the department for travel and per diem required to
3 perform necessary onsite inspections at the facility to ensure
4 compliance with this chapter and related activities pursuant to this
5 part.

6 111923.9. A hemp manufacturer or retailer who is operating
7 in conformance with this part and in good faith compliance with
8 their responsibilities under this chapter may manufacture or sell
9 industrial hemp products or raw hemp extract without authorization
10 for three months after the effective date of the act that added this
11 chapter.

12
13 Article 5. Recordkeeping

14
15 111924. The department may adopt regulations for
16 recordkeeping standards that shall apply to transporters,
17 manufacturers, and retailers of industrial hemp product and raw
18 extract.

19
20 Article 6. Testing Requirements

21
22 111925. (a) A hemp manufacturer shall meet all of the
23 following testing requirements:

24 (1) Industrial hemp shall be tested in raw extract final form, to
25 allow its use as an ingredient, prior to being incorporated into a
26 product.

27 (2) Testing shall be completed by an independent testing
28 laboratory.

29 (3) The manufacturer of the hemp extract in its final form or
30 the final form industrial hemp product shall be able to prove total
31 THC concentration does not exceed 0.3 percent. A manufacturer
32 of raw extract shall be able to prove that the THC concentration
33 meets department requirements set forth pursuant to subdivision
34 (a) of Section 111921.

35 (b) The department may regulate and restrict the cap on extract
36 and may cap the amount of total THC concentration at the product
37 level based on the product form, volume, number of servings, ratio
38 of cannabinoids to THC in the product, or other factors, as needed.

1 111925.2. A raw hemp product shall not be distributed or sold
2 in this state without a certificate of analysis from an independent
3 testing laboratory that confirms all of the following:

4 (a) The raw hemp product is the product of a batch of industrial
5 hemp that was tested by the independent testing laboratory.

6 (b) A tested ~~random~~ *representative* sample of the batch of
7 industrial hemp contained a total THC concentration that did not
8 exceed 0.3 percent on a dry-weight basis.

9 (c) The tested sample of the batch did not contain contaminants
10 that are unsafe for human or animal consumption.

11 111925.4. (a) As of the effective date of the act adding this
12 chapter, testing requirements for contaminant levels shall be the
13 same as those for cannabis, as established in paragraph (2) of
14 subdivision (d) of Section 26100 of the Business and Professions
15 Code and regulations adopted pursuant thereto.

16 (b) The department may adjust the specific contaminant levels
17 for industrial hemp by regulation to protect consumers.

18 111925.6. (a) A product batch may be reprocessed or
19 remediated after failed testing, but the batch shall not be distributed
20 or sold unless the reprocessed or remediated batch has been retested
21 and successfully passed all the analyses required pursuant to this
22 article.

23 (b) If the batch cannot be reprocessed or remediated, the product
24 batch shall be destroyed.

25 (c) If a failed product batch is not reprocessed or remediated in
26 any way, it shall not be retested. Subsequent certificates of analysis
27 produced without reprocessing or remediation of the failed product
28 batch shall not supersede the initial regulatory compliance testing
29 certificate of analysis.

30 (d) This section shall not prevent a product batch from being
31 retested when the certificate of analysis was obtained 12 months
32 prior or more.

33 (e) (1) Reprocessing or remediation shall be an available remedy
34 for failed product batches in all industrial hemp product categories
35 and raw extract.

36 (2) Remediation is not allowed once a product enters the retail
37 market.

38 (f) A failed product batch that cannot be reprocessed or
39 remediated shall be destroyed, at the expense of the owner, on

1 video surveillance, as authorized by the department, or under the
2 supervision of an authorized agent of the department.

3

4

Article 7. Labeling and Advertisement

5

6 111926. (a) A manufacturer, distributor, or seller of an
7 industrial hemp product shall follow packaging, labeling, and
8 advertising laws, including, but not limited to, Chapter 4
9 (commencing with Section 110290), and federal laws incorporated
10 or applicable in this state, including, but not limited to, Sections
11 110100, 110340, 110371, 110380, 110382, and 110407 and shall
12 not violate this part.

13 (b) A hemp manufacturer shall not directly target advertising
14 or marketing to children or to persons who are pregnant or
15 breastfeeding.

16 (c) Advertising or marketing placed in broadcast, cable, radio,
17 print, or digital communications shall only be displayed where at
18 least 70 percent of the audience is reasonably expected to be 18
19 years of age or older, as determined by reliable, up-to-date audience
20 composition data.

21 111926.2. (a) An industrial hemp product that is a dietary
22 supplement, food, or beverage shall not be distributed or sold in
23 the state without packaging and labeling on the product that
24 includes all of the following information:

25 (1) A label, scannable barcode, internet website, or quick
26 response (QR) code linked to the certificate of analysis of the final
27 form product batch by an independent testing laboratory that
28 provides all of the following information:

29 (A) The product name.

30 (B) The name of the product's manufacturer, packer, or
31 distributor, and their address and telephone number.

32 (C) The batch number, which matches the batch number on the
33 product.

34 (D) The concentration of cannabinoids present in the product
35 batch, including, at minimum, total THC and any marketed
36 cannabinoids or ingredient, as required by the department in
37 regulation.

38 (E) The levels within the product batch of contaminants, as
39 required in subdivision (c) of Section 111925.2.

40 (2) The product expiration or best by date, if applicable.

1 (3) A statement indicating that children or those who are
2 pregnant or breastfeeding should ~~consult~~ *avoid using the product*
3 *prior to consulting* with a health care professional ~~before using~~
4 ~~the product.~~ *about its safety.*

5 (4) A statement that products containing cannabinoids should
6 be kept out of reach of children.

7 (5) The following statement, “THE FDA HAS NOT
8 EVALUATED THIS PRODUCT FOR SAFETY OR EFFICACY.”

9 (b) The requirements of this section shall apply to products
10 manufactured 90 days or more after the enactment of this section.

11 111926.3. (a) An industrial hemp product that is a cosmetic
12 shall not be distributed or sold in the state without packaging and
13 labeling on the product that includes all of the following
14 information:

15 (1) A label, scannable barcode, internet website, or quick
16 response (QR) code linked to the certificate of analysis of the final
17 form extract or the final form product batch by an independent
18 testing laboratory that provides all of the following information:

19 (A) The product name.

20 (B) The name of the product’s manufacturer, packer, or
21 distributor, and their address and telephone number.

22 (C) The batch number, which matches the batch number on the
23 product.

24 (D) The concentration of cannabinoids present in the product
25 batch, including, at minimum, total THC and any marketed
26 cannabinoids.

27 (E) The levels within the product batch of contaminants, as
28 required in subdivision (c) of Section 111925.2.

29 (2) The product expiration or best by date, if applicable.

30 (3) The following statement, “THE FDA HAS NOT
31 EVALUATED THIS PRODUCT FOR SAFETY OR EFFICACY.”

32 (b) The requirements of this section shall apply to products
33 manufactured 90 days or more after the enactment of this section.

34

35 Article 8. Enforcement

36

37 111927. (a) The department shall have the seizure and embargo
38 powers provided for in Article 3 (commencing with Section
39 111860) of Chapter 7 with respect to industrial hemp products and
40 raw extract.

1 (b) The department shall have the ability to recall industrial
2 hemp products or raw extract that it determines to be dangerous
3 to the public in the manner prescribed in Section 110806.

4 111927.2. (a) In addition to the inspection authority provided
5 elsewhere in this part, the department may inspect financial data,
6 sales data, and personnel data, as needed to enforce this chapter.

7 (b) State, local, or law enforcement officials may review
8 paperwork from those handling or transporting industrial hemp
9 plant material, raw extract, intermediary industrial hemp product,
10 or final finished product and take samples at any point along the
11 supply chain to test that sample for verification.

12 (c) Upon inspection, if the industrial hemp plant material, raw
13 extract, intermediary industrial hemp product, or final finished
14 product does not meet the definition of industrial hemp, the state,
15 local, or law enforcement official shall notify the department.

16 (d) (1) State, local, and law enforcement officials shall
17 immediately notify the department of an arrest made for a violation
18 over which the department has jurisdiction that involves a person
19 authorized pursuant to this chapter.

20 (2) The department shall promptly investigate whether grounds
21 exist for suspension or revocation of the authorization or if other
22 actions are warranted under this part.

23 111927.4. Violations of this chapter are subject to the fines
24 and penalties established in Article 1 (commencing with Section
25 111825) of Chapter 8.

26
27 Article 9. Agency Coordination
28

29 111928. (a) The Department of Food and Agriculture and the
30 State Department of Public Health, in consultation with the ~~Bureau~~
31 *Department* of Cannabis Control, if necessary, shall develop a
32 process to share license, registration, cultivar, and enforcement
33 information to facilitate compliance and enforcement against
34 unlicensed manufacturers or the sale of industrial hemp that does
35 not meet the requirements of this part.

36 (b) Communications shared between state agencies and local
37 and law enforcement officials regarding license, registration,
38 cultivar, and enforcement information of manufacturers and
39 retailers of industrial hemp products and raw extract shall not be
40 subject to the California Public Records Act (Chapter 3.5

1 (commencing with Section 6250) of Division 7 of Title 1 of the
2 Government Code) and shall be considered “official information”
3 pursuant to Section 1040 of the Evidence Code.

4 ~~111928.5. (a) On or before July 1, 2021, the cannabis licensing
5 authorities, as defined in Section 26001 of the Business and
6 Professions Code, shall prepare a report to the Governor outlining
7 the steps necessary to allow for the incorporation of hemp
8 cannabinoids into the cannabis supply chain. The report shall
9 include, but not be limited to, the incorporation of hemp
10 cannabinoids into manufactured cannabis products and the sale of
11 hemp products at cannabis retailers.~~

12 ~~(b) (1) The report to be submitted pursuant to this subdivision
13 shall be submitted in compliance with Section 9795 of the
14 Government Code.~~

15 ~~(2) Pursuant to Section 10231.5 of the Government Code, this
16 section is repealed on January 1, 2025.~~

17
18 *Article 10. Industrial Hemp Research Program*

19
20 ~~111929. (a) It is the intent of the Legislature that objective
21 scientific research regarding the safety of industrial hemp be
22 conducted.~~

23 ~~(b) If the Regents of the University of California, by appropriate
24 resolution, accepts this responsibility, the University of California
25 shall create a program, to be known as the California Industrial
26 Hemp Research Program.~~

27 ~~(c) The program shall develop and conduct studies intended to
28 ascertain the general safety of industrial hemp. The program may
29 solicit proposals for research projects to be included in the
30 industrial hemp studies.~~

31 ~~(d) Proposals shall demonstrate the use of key personnel,
32 including clinicians or scientists and support personnel, who are
33 prepared to develop a program of research regarding industrial
34 hemp safety.~~

35
36 *Article 10. Inhalable Products*

37
38 ~~111929. Inhalable products shall not be sold to consumers
39 under 21 years of age.~~

1 111929.1. A hemp manufacturer who produces inhalable
2 products shall comply with this chapter and, to the extent
3 applicable, with the provisions of this part.

4 111929.2. An inhalable product shall not contain any of the
5 following:

6 (a) Flavorings other than natural terpenes.

7 (b) Polyethylene glycol (PEG).

8 (c) Vitamin E acetate.

9 (d) Medium chain triglycerides (MCT oil).

10 (e) Squalene or squalane.

11 (f) Any other substance that the department finds to be a danger
12 to public health.

13 111929.3. The department may enter into a memorandum of
14 understanding or other interagency agreement with another state
15 agency to administer and enforce provisions of this chapter as
16 they relate to inhalable products, including, but not limited to,
17 testing provisions, advertising and labeling provisions, and the
18 provisions relating to the manufacture and sale of inhalable
19 products.

20 111929.4. This article shall become operative upon the effective
21 date of a measure passed by the Legislature that establishes a tax
22 on inhalable products and states the intent of the Legislature to
23 fulfill the requirements of this section.

24 ~~SEC. 10.~~

25 SEC. 11. Section 113091 is added to the Health and Safety
26 Code, to read:

27 113091. A processed pet food is not adulterated because it
28 includes industrial hemp, as defined in Section 11018.5, or
29 cannabinoids, extracts, or derivatives from industrial hemp, if the
30 cannabinoids, extracts, or derivatives from industrial hemp meet
31 the requirements established in Chapter 9 (commencing with
32 Section 111920) of Part 5. The sale of processed pet food that
33 includes industrial hemp or cannabinoids, extracts, or derivatives
34 from industrial hemp shall not be restricted or prohibited based
35 solely on the inclusion of industrial hemp or cannabinoids, extracts,
36 or derivatives from industrial hemp, if the cannabinoids, extracts,
37 or derivatives from industrial hemp meet the requirements
38 established in Chapter 9 (commencing with Section 111920) of
39 Part 5.

1 ~~SEC. 11.~~

2 ~~SEC. 12.~~ The Legislature finds and declares that Section-9 10
3 of this act, which adds Section 111928 to the Health and Safety
4 Code, imposes a limitation on the public’s right of access to the
5 meetings of public bodies or the writings of public officials and
6 agencies within the meaning of Section 3 of Article I of the
7 California Constitution. Pursuant to that constitutional provision,
8 the Legislature makes the following findings to demonstrate the
9 interest protected by this limitation and the need for protecting
10 that interest:

11 The Legislature finds that the information to be shared is
12 proprietary business information.

13 ~~SEC. 12.~~

14 ~~SEC. 13.~~ No reimbursement is required by this act pursuant to
15 Section 6 of Article XIII B of the California Constitution because
16 the only costs that may be incurred by a local agency or school
17 district will be incurred because this act creates a new crime or
18 infraction, eliminates a crime or infraction, or changes the penalty
19 for a crime or infraction, within the meaning of Section 17556 of
20 the Government Code, or changes the definition of a crime within
21 the meaning of Section 6 of Article XIII B of the California
22 Constitution.

23 ~~SEC. 13.~~

24 ~~SEC. 14.~~ This act is an urgency statute necessary for the
25 immediate preservation of the public peace, health, or safety within
26 the meaning of Article IV of the California Constitution and shall
27 go into immediate effect. The facts constituting the necessity are:

28 In order to protect a rapidly expanding industry relating to
29 derivatives from industrial hemp in California and to reduce
30 inconsistency in implementation of state and federal law, it is
31 necessary that this bill take effect immediately.