FDA Public Hearing: Scientific Data and Information about Products Containing Cannabis or Cannabis-Derived Compounds

May 31, 2019

FDA considers cannabidiol (CBD) in foods/supplements to be prohibited under §321(ff)(3)(B)

- IND preclusion language was added to DSHEA to protect the commercial interests necessary to incentivize drug development.
- Permitting CBD use in dietary supplements and food is first a commercial issue, not a safety issue.

An "article" that (1) was "authorized for investigation as a new drug . . . for which substantial clinical investigations have been instituted and for which the existence of such investigations has been made public"; and (2) "which was not before such an approval . . . marketed as a dietary supplement [or food]."

FDA has authority to override the general prohibition

- Congress gave FDA the discretion to issue regulations allowing an article to be used in a dietary supplement or food.
- The final clause recognizes circumstances would arise that would justify exceptions to the general presumption.
- When should FDA permit a drug firm to gain a monopoly over the "article," and how sweeping should that monopoly be?

"...unless the Secretary, in the Secretary's discretion, has issued a regulation, after notice and comment, finding that the article would be lawful..."

FDA has authority to override the general prohibition

- The §321(ff)(3)(B) decision is not a question of safety.
- Framework already exists to ensure the safety of a dietary supplement or food through other statutory provisions and regulations.
 - e.g., NDI notifications, GRAS certifications and food additive petitions.
 - These take into account safety under the proposed conditions of use.

"...unless the Secretary, in the Secretary's discretion, has issued a regulation, after notice and comment, finding that the article would be lawful..."

FDA must address the safety of CBD—but on a product-specific basis

- Addressing these issues sequentially, is not an abdication of safety concerns.
- It permits FDA to address safety in the context of each regulatory channel, unique delivery form, ingredient matrix (isolate v. full spectrum), and dosage; it should be product specific.
- Safety is always Job One—but it does not have to be the first job; resolve the §321(ff)(3)(B) issue first.



FDA must act quickly to address a market out of control

- Compliance with the existing regulatory framework for these products is critical for consumer safety and marketplace trust.
- FDA must enforce existing category-wide regulations irrespective of the specific fate of a its decision on the legality of CBD in foods and supplements.
 - Facility registration, cGMPs, labeling, mandatory adverse event reporting, etc...
- Once a new framework is in place, FDA should treat all CBD-containing dietary ingredients as New Dietary Ingredients, subject to the NDIN, GRAS, or Food Additive requirements.



CBD safety: Authoritative reviews

• "...well tolerated with a good safety profile..."



 "...well tolerated at doses greater than 1000 mg per day..."



"In general, the risks associated with CBD treatment appear acceptable..."



CBD safety: Systematic reviews

Current Drug Safety, 2011, 6, 000-000

Safety and Side Effects of Cannabidiol, a Cannabis sativa Constituent

Mateus Machado Bergamaschi^{1,2}, Regina Helena Costa Queiroz¹, José Alexandre S. Crippa^{*,2} and Antonio Waldo Zuardi²

 "...CBD is well tolerated and safe in humans at high doses and with chronic use."

 "...the often described favorable safety profile of CBD in humans was confirmed and extended by the reviewed research." Cannabis and Cannabinoid Research Volume 2.1, 2017 DOI: 10.1089/can.2016.0034 Cannabis and Cannabinoid Research



REVIEW

Open Access

An Update on Safety and Side Effects of Cannabidiol: A Review of Clinical Data and Relevant Animal Studies

Kerstin Iffland and Franjo Grotenhermen

CBD safety references

- WHO, 2018. CBD, Critical Review Report. Available at: https://www.who.int/medicines/access/controlled-substances/CannabidiolCriticalReview.pdf
- FSANZ, 2016. CBD Hazard Profile. Available at: http://www.foodstandards.gov.au/code/proposals/Documents/P1042%20Low%20THC%20hemp
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- U.S. FDA, 2018. Drug Approval Package: Epidiolex (Cannabidiol). Available at: https://www.accessdata.fda.gov/drugsatfda docs/nda/2018/210365orig1s000toc.cfm
 - Summary, Safety review starts on page 38, FDA's own conclusions on safety on page 51: https://www.accessdata.fda.gov/drugsatfda_docs/nda/2018/210365Orig1s000SumR.pdf
- Bergamaschi et al., Current Drug Safety, 2011, Vol. 6, No. 4
- Iffland and Grotenhermen, Cannabis and Cannabinoid Research 2017, 2.120

Thank You